Public Document Pack

Central Community Assembly

Thursday 28 March 2013 at 6.00 pm

To be held at Quaker Meeting House, St James Street, Sheffield

The Press and Public are Welcome to Attend

Membership

Councillors Ben Curran (Chair), Janet Bragg, Jillian Creasy, Jayne Dunn, Neale Gibson, Bob Johnson, George Lindars-Hammond, Mohammad Maroof, Shaffaq Mohammed, Robert Murphy, Nikki Sharpe and Stuart Wattam



PUBLIC ACCESS TO THE MEETING

There are seven Community Assemblies which cover Sheffield; each is made up of the local Councillors from four wards. It is part of their remit to promote the local involvement of local people in the democratic process and to bring decision making closer to local people.

The formal meetings of the Community Assembly are open to the public and are the place where the Councillors make funding decisions as delegated by the Cabinet, relating to the priorities set out in the Community Plan and the Community Involvement Plan. They take place a minimum of 4 times per year, though more often, if required.

There is an opportunity for members of the public to ask questions and submit petitions at these meetings.

A copy of the agenda and reports is available on the Council's website at www.sheffield.gov.uk. You can also see the reports to be discussed at the meeting if you call at the First Point Reception, Town Hall, Pinstone Street entrance. The Reception is open between 9.00 am and 5.00 pm, Monday to Thursday and between 9.00 am and 4.45 pm. on Friday, or you can ring on telephone no. 2734552. You may not be allowed to see some reports because they contain confidential information. These items are usually marked * on the agenda.

Community Assembly decisions are effective six working days after the meeting has taken place, unless called-in for scrutiny by the relevant Overview and Scrutiny Committee, in which case the matter is normally resolved within the monthly cycle of meetings.

Further information on any of the agenda items can be obtained by speaking to either:

- Rebecca Maddox, Community Assembly Manager Telephone no. 0114 205 3049
 Email rebecca.maddox@sheffield.gov.uk
- John Turner, Democratic Services Telephone no. 0114 273 4122 Email john.turner@sheffield.gov.uk

CENTRAL COMMUNITY ASSEMBLY AGENDA 28 MARCH 2013

Order of Business

1. Welcome and Housekeeping Arrangements

2. Apologies for Absence

3. Exclusion of Public and Press

To identify items where resolutions may be moved to exclude the press and public

4. Declarations of Interest

Members to declare any interests they have in the business to be considered at the meeting

5. Minutes of Previous Meeting

Minutes of the meeting held on 24th January, 2013

6. Public Questions and Petitions

To receive any questions or petitions from members of the public at the meeting

7. Section 106 Planning Gain - Allocation of Sites

Report of the Community Assembly Manager

8. Central Community Assembly Discretionary Budget 2012/13 - Final Update

Report of the Community Assembly Manager

9. Central Community Assembly Highways Budget 2012/13 - Final Update

Joint report of the Community Assembly Highways Link Manager and the Community Assembly Manager

10. Consultation on Future of Area Working

The Community Assembly Manager to report

11. Sources of Support, Information and Funding

The Community Assembly Manager to report



ADVICE TO MEMBERS ON DECLARING INTERESTS AT MEETINGS

New standards arrangements were introduced by the Localism Act 2011. The new regime made changes to the way that members' interests are registered and declared.

If you are present at a meeting of the Council, of its executive or any committee of the executive, or of any committee, sub-committee, joint committee, or joint sub-committee of the authority, and you have a **Disclosable Pecuniary Interest** (DPI) relating to any business that will be considered at the meeting, you must not:

- participate in any discussion of the business at the meeting, or if you become aware of your Disclosable Pecuniary Interest during the meeting, participate further in any discussion of the business, or
- participate in any vote or further vote taken on the matter at the meeting.

These prohibitions apply to any form of participation, including speaking as a member of the public.

You must:

- leave the room (in accordance with the Members' Code of Conduct)
- make a verbal declaration of the existence and nature of any DPI at any
 meeting at which you are present at which an item of business which affects or
 relates to the subject matter of that interest is under consideration, at or before
 the consideration of the item of business or as soon as the interest becomes
 apparent.
- declare it to the meeting and notify the Council's Monitoring Officer within 28 days, if the DPI is not already registered.

If you have any of the following pecuniary interests, they are your **disclosable pecuniary interests** under the new national rules. You have a pecuniary interest if you, or your spouse or civil partner, have a pecuniary interest.

- Any employment, office, trade, profession or vocation carried on for profit or gain, which you, or your spouse or civil partner, undertakes.
- Any payment or provision of any other financial benefit (other than from your council or authority) made or provided within the relevant period* in respect of any expenses incurred by you in carrying out duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.

*The relevant period is the 12 months ending on the day when you tell the Monitoring Officer about your disclosable pecuniary interests.

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- Any contract which is made between you, or your spouse or your civil partner (or a body in which you, or your spouse or your civil partner, has a beneficial interest) and your council or authority -
 - under which goods or services are to be provided or works are to be executed; and
 - which has not been fully discharged.
- Any beneficial interest in land which you, or your spouse or your civil partner, have and which is within the area of your council or authority.
- Any licence (alone or jointly with others) which you, or your spouse or your civil partner, holds to occupy land in the area of your council or authority for a month or longer.
- Any tenancy where (to your knowledge) -
 - the landlord is your council or authority; and
 - the tenant is a body in which you, or your spouse or your civil partner, has a beneficial interest.
- Any beneficial interest which you, or your spouse or your civil partner has in securities of a body where -
 - (a) that body (to your knowledge) has a place of business or land in the area of your council or authority; and

(b) either

- the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body; or
- if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you, or your spouse or your civil partner, has a beneficial interest exceeds one hundredth of the total issued share capital of that class.

Under the Council's Code of Conduct, members must act in accordance with the Seven Principles of Public Life (selflessness; integrity; objectivity; accountability; openness; honesty; and leadership), including the principle of honesty, which says that 'holders of public office have a duty to declare any private interests relating to their public duties and to take steps to resolve any conflicts arising in a way that protects the public interest'.

If you attend a meeting at which any item of business is to be considered and you are aware that you have a **personal interest** in the matter which does not amount to a DPI, you must make verbal declaration of the existence and nature of that interest at or before the consideration of the item of business or as soon as the interest becomes apparent. You should leave the room if your continued presence is incompatible with the 7 Principles of Public Life.

You have a personal interest where –

- a decision in relation to that business might reasonably be regarded as affecting
 the well-being or financial standing (including interests in land and easements
 over land) of you or a member of your family or a person or an organisation with
 whom you have a close association to a greater extent than it would affect the
 majority of the Council Tax payers, ratepayers or inhabitants of the ward or
 electoral area for which you have been elected or otherwise of the Authority's
 administrative area, or
- it relates to or is likely to affect any of the interests that are defined as DPIs but are in respect of a member of your family (other than a partner) or a person with whom you have a close association.

Guidance on declarations of interest, incorporating regulations published by the Government in relation to Disclosable Pecuniary Interests, has been circulated to you previously, and has been published on the Council's website as a downloadable document at -http://councillors.sheffield.gov.uk/councillors/register-of-councillors-interests

You should identify any potential interest you may have relating to business to be considered at the meeting. This will help you and anyone that you ask for advice to fully consider all the circumstances before deciding what action you should take.

In certain circumstances the Council may grant a **dispensation** to permit a Member to take part in the business of the Authority even if the member has a Disclosable Pecuniary Interest relating to that business.

To obtain a dispensation, you must write to the Monitoring Officer at least 48 hours before the meeting in question, explaining why a dispensation is sought and desirable, and specifying the period of time for which it is sought. The Monitoring Officer may consult with the Independent Person or the Council's Standards Committee in relation to a request for dispensation.

Further advice can be obtained from Lynne Bird, Director of Legal Services on 0114 2734018 or email lynne.bird@sheffield.gov.uk

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SHEFFIELD CITY COUNCIL

Central Community Assembly

Meeting held 24 January 2013

PRESENT: Councillors Ben Curran (Chair), Janet Bragg, Jayne Dunn,

Neale Gibson, George Lindars-Hammond, Mohammad Maroof,

Shaffaq Mohammed, Robert Murphy and Nikki Sharpe

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1. APOLOGIES FOR ABSENCE

1.1 Apologies for absence were received from Councillors Jillian Creasy, Bob Johnson and Stuart Wattam.

2. EXCLUSION OF PUBLIC AND PRESS

2.1 No items were identified where resolutions may be moved to exclude the public and press.

3. DECLARATIONS OF INTEREST

3.1 There were no declarations of interest.

4. MINUTES OF PREVIOUS MEETING

The minutes of the meeting of the Community Assembly held on 27th September 2012, were approved as a correct record and, arising therefrom, and following queries from members of the public:-

4.1 Safeguarding Important Local Buildings

The Community Assembly Manager reported that, further to concerns raised in terms of the safeguarding of important local buildings, specifically Crookes Valley Methodist Church and Vestry Hall and the Crookesmoor Community Centre, John Stonard, Urban Design and Conservation Team Manager, Development Services, had been invited to a Members' Briefing on 15th November 2012, to explain the Council's powers on this issue. Members had given consideration to a number of buildings in the Assembly area and had requested Mr Stonard to write to the owners, requiring them to undertake any necessary improvements in order to safeguard the buildings. She added that she would send a copy of the briefing note Mr Stonard had submitted to the briefing meeting to those people on the Assembly's contact distribution list.

Penny Ralph, who raised the initial concerns at the last meeting, stated that no action had been taken in respect of Crookes Valley Vestry Hall and that without urgent repair works, the building was in danger of collapsing.

4.2 Former Crown Sash Works Site. Whitehouse Lane

The Community Assembly Manager stated that, whilst the Assembly appreciated the concerns of local residents in connection with the fact that there had been no progress in terms of development, and that the site was still boarded up, the Council had no powers over the developer, who was only required to commence works within three years of the date of receipt of the Decision Notice. She added, however, that she would contact the Planning Case Officer to inform them of the concerns now raised and seek any information in terms of when development was due to start on site.

4.3 Traffic Issues in Walkley

The Community Assembly Manager stated that the suggested road safety measures in terms of traffic movements from the City Centre to Walkley routes at Commonside had been logged by the Community Assembly Team and would either be addressed if and when the relevant funding became available or as part of the Streets Ahead project.

5. CENTRAL COMMUNITY ASSEMBLY DISCRETIONARY BUDGET 2012/13 - UPDATE

The Community Assembly Manager submitted a report (a) setting out details in terms of the allocation of funding from the Central Community Assembly's Discretionary Budget 2012/13 and (b) seeking authority for the allocation of any underspend from the agreed allocations set out in the report.

5.1 **Public Questions**

Members of the public raised questions and the following responses were provided:-

- Further to the concerns now raised in terms of the apparent lack of notification of the Bring Out Your Rubbish Day on the Langsett Estate, enquiries would be made of the Waste Management Service as to the extent to which leaflets advertising the Day had been distributed.
- In the light of the concerns regarding the future of Community Assemblies, the information contained in the report now submitted, in terms of the allocation of funding from the Assembly's Discretionary Budget, should be seen as a good example as to how the Council can assist local residents and community groups.
- All Councillors and residents should be encouraged to sign up to the Fair Deal for Sheffield campaign in order to highlight the strength of feeling against the funding cuts being made by the Coalition Government, and the adverse effects of such cuts on Sheffield.

5.2 **Decision Taken**

RESOLVED: That the Community Assembly:-

- (i) notes and welcomes the funding allocations from the Assembly's Discretionary Budget during the 2012/13 financial year, as detailed in the report now submitted;
- (ii) delegates authority to the Central Community Assembly Manager, in consultation with the Chair of the Assembly, to agree the utilisation of any underspend from the agreed allocations listed in the report, in line with the priorities set out in the Central Community Assembly Community Plan; and
- (iii) confirms the authority of the Director of Community Services, in consultation with the Director of Legal Services, to agree the terms on which all funding referred to in this report is made available and to enter into such funding agreements with recipients of the funding and any other related agreements or arrangements, and on such terms, that she considers appropriate.

5.3 Reasons for Decision

Granting delegated authority to the Community Assembly Manager to allocate unspent funding from the Assembly's Discretionary Budget will help ensure that the maximum use is made of the available funding in fulfilment of the priorities set out in the Central Community Assembly Community Plan, which have been identified through consultation with local residents, groups and partners.

5.4 Alternatives Considered and Rejected

Alternative options for using the budget have been considered, and these have been reported to previous Assembly meetings.

6. PUBLIC QUESTIONS AND PETITIONS

6.1 **Petitions**

There were no petitions submitted.

6.2 **Public Questions**

Members of the public raised questions and responses were provided as follows:-

(a) Anne Daw referred to a planning application for the use of the corner of Harcourt Road and Northumberland Road as a temporary car park, which had brought to her attention a number of development related issues affecting a large area of the City and highlighting the need to bring together local community

groups in the area with the University, Hospitals and Planning Officers to look at long-term solutions and plans for issues such as traffic planning and air quality. Ms Daw requested that the Assembly assists in establishing a working group to look at these wider issues.

The Community Assembly Manager stated that she would look into how the Assembly could assist in the establishment of a working group to look at such issues. Councillor Jayne Dunn stated that she had raised this issue with Planning Officers and was hoping to invite officers to a future meeting of the Community Assembly/Members' Briefing to explain how they could assist.

- (b) Mike Andrews questioned whether Members agree that Community Assemblies have been a worthwhile exercise in local democracy, with more public attendance than at other Council meetings, and whether they agreed that this local democracy has targeted resources to the needy areas within the Assembly area, even though the reasons given for the new systems appear to suggest otherwise.
- (c) Andy Shallice questioned since when has public attendance been a criteria for the success of Community Assemblies, or any other Council meeting, rather than issues such as the quality of relationships.

The Chair stated that the Council had been forced to make some very difficult decisions in the light of severe budget cuts and, unfortunately, stopping the Community Assemblies, in their present format, was one of the many proposals put forward. Councillor Janet Bragg stated that, whilst she appreciated the reasoning behind the proposal, she believed the decision had been taken based on a review of the Community Assemblies on a City-wide basis, and not specifically in the Central area. She indicated that this Assembly was very effective and that this was due to both the excellent work of the Community Assembly Team and the input and commitment of the many local residents who attended its meetings. She added that she relied considerably on the Community Assembly Team to assist her in resolving her casework. Councillor Shaffag Mohammed stated that, other Community Assemblies, this Assembly had representation from all three political parties, who worked well together for the benefit of the local communities. He commented that the proposal to stop the Community Assemblies was simply due to budget issues, rather than the ineffectiveness of the Assembly process.

(d) Tom Deakin referred to a decision approving the implementation of a 20 mph zone at Winn Gardens, which had been made around two years ago, and queried why this scheme had still not been implemented.

The Community Assembly Highways Link Manager stated that the Traffic Regulation Order (TRO) for the works had been drafted and was ready for publication. The signage was complete and once the TRO had been confirmed, the works would commence, hopefully during Summer 2013.

(e) A member of the public questioned whether, as part of the consultation on the future of Community Assemblies, would members of the public be able to include their postcode on the on-line comment form, in order that they could indicate which Assembly area they lived.

The Community Assembly Manager stated that members of the public should be able to include their postcodes on the form.

(f) Gina McLennan questioned how the Council was able to find £2m for the refurbishment of offices in the Town Hall and contribute towards the 'Man of Steel' sculpture whilst, at the same time, proposing to end the Community Assemblies.

The Chair stated that the 'Man of Steel' sculpture would be located in Rotherham, and was to be constructed through private sector funding. The Town Hall refurbishment works were to be completed as part of the Council's Accommodation Strategy, and were required to bring the accommodation up to required standards, and which would save the Council £30m over the next 10 years.

(g) A member of the public questioned why the proposed closure of Don Valley Stadium and Stocksbridge Leisure Centre affected the Council's budget as both buildings were owned by Sheffield International Venues?

The Chair stated that whilst Don Valley Stadium and Stocksbridge Leisure Centre were owned by the Council, they were operated and managed by Sheffield International Venues. The Council provided both venues with funding in terms of their operations. The arrangement also gave Sheffield International Venues the opportunity of drawing in additional funding.

(h) Penny Ralph questioned whether the period of consultation regarding the future of Community Assemblies, which was due to end on 28th January 2013, had been long enough?

The Community Assembly Manager stated that, whilst she appreciated residents' concerns regarding the apparent short timescale for residents to comment, the consultation had to link in with the Council's budget-making process, and the proposals had to be included in the budget report to the Cabinet on 13th February 2013.

- 6.3 In connection with the proposal to end Community Assemblies, members of the public made the following comments:-
 - It was appreciated that not all Community Assemblies were well attended, but consideration should be given to continue with those Assemblies which have been well attended, and which have been viewed as worthwhile by local residents, such as this one, in some format.
 - The Cabinet, at the Meet the Cabinet session, did not provide a clear reason as to why Community Assemblies should stop.
 - By stopping Community Assemblies, funding would be decided centrally, or not at a local level.
 - It will be very sad to lose the excellent service provided by the Central Community Assembly Team.
 - The deadline for responding, as part of the consultation, was far too short and there was not sufficient space on the on-line comment form to provide a detailed response.
 - The Community Assembly has provided valuable funding for numerous community projects from its Discretionary Budget. One such project had included funding activities for children and young people at Winn Gardens on three nights a week. Stopping this funding could result in some of these children and young people going back to hanging around on the streets and getting involved in anti-social behaviour.
 - In terms of a proposal to move to holding Ward meetings, it
 would be difficult to hold discussions on some issues at such
 meetings, such as 20 mph zones. Community Assemblies were
 all about giving local residents the opportunity to voice their
 concerns.

7. DATE OF NEXT MEETING

7.1 It was noted that the next meeting of the Community Assembly would be held on Thursday, 28th March 2013, from 6.00 pm to 8.00 pm at Quaker Meeting House, St James' Street.



SHEFFIELD CITY COUNCIL Central Community Assembly Report

Report of:	Central Community Assembly Manager	
Date:	28 th March 2013	
Subject:	Central Assembly Section 106 Allocations 2013	
Author of Report:	Rebecca Maddox Central Community Assembly Manager Rebecca.maddox@sheffield.gov.uk 0114 205 3049 Zac Tudor – Development Services James Barnes – Parks and Countryside	

Summary:

This report seeks Members' views on allocations of S106 funds which have not already been agreed, some of which have been received by the Council and some of which are still pending.

Reasons for Recommendations:

Assemblies currently have an agreed role in allocating S106 agreements to suitable sites in the Assembly area. All the proposed sites have been discussed with Parks and Planning colleagues, have tried to take into account current and future site developments, and are also mindful of the views of local groups.

Recommendations:

That the Central Community Assembly:

- (1) Confirms that it is in agreement with the proposed allocation of Open Space S106 funds to sites as set out in Section 4 of this report.
- (2) Regard having been had to the Sheffield City Strategy and to the relevant Secretary of State's guidance, confirms its belief that the allocation of Section 106 funds as envisaged in this report is likely to achieve the promotion and improvement of the social and environmental well-being of residents of the

Background Papers: None			
Category of Report: OPEN			
Statutory and Council Policy Checklist Financial Implications			
·			
YES Cleared by: Liz Orme			
Legal Implications			
YES Cleared by: Andrew Bullock			
Equality of Opportunity Implications			
NO Cleared by:			
Tackling Health Inequalities Implications			
YES			
Human rights Implications			
NO			
Environmental and Sustainability implications			
YES			
Economic impact			
NO			
Community safety implications			
YES			
Human resources implications			
NO			
Property implications			
NO			
Area(s) affected			
Central Community Assembly area of Sheffield			
Relevant Scrutiny Committee if decision called in			
Safer and Stronger Communities			
Is the item a matter which is reserved for approval by the City Council?			
NO			
Press release			
NO			

1. Summary

This report seeks Members' views on allocations of S106 funds which have not already been agreed, some of which have been received by the Council and some of which are still pending.

2. What does this mean for people within the Central Community Assembly Area?

Section 106 funds allocated to play, sport, and informal open space projects aim to improve the quality of life for residents of new residential developments, and also have a spin-off benefit for other residents of Sheffield who live nearby or use the facilities. Funds have to be allocated near the development which has generated them.

3. Outcomes and Sustainability

Section 106 Funding contributes to environmental improvements in the Central Assembly area, which is one of the priorities in the Assembly Plan. Play and sports improvements also contribute to the priorities of Things for Young People to Do and Health.

Projects funded by S106 contributions can help to fulfil the key ambitions as indicated in the Sheffield City Strategy 2010-2020 (Sheffield 2020 – Where People Shape the Future) –

- Distinctive;
- Successful:
- Inclusive
- Vibrant:
- Sustainable:

The proposals on use of the funding also support the City Council's priorities, values and outcomes as set out in the Corporate Plan 'Standing Up For Sheffield'. In particular:

Priorities

• Supporting and protecting communities

Values

- Spend public money wisely
- Long term view
- Enable individuals and communities

Outcomes

- Better Health and Wellbeing
- Safe and Secure Communities
- An Environmentally Responsible City

4. Full Proposal

- 4.1 Residential developments of over 5 dwellings attract a sum per dwelling from the developer to the Council, known as a Section 106 contribution. The purpose of this payment is to offset the impact of the development by improving play, sport or informal recreation facilities to the benefit of the residents of the development. For this reason, S106 monies should usually be spent within a 1km radius of the development site.
- 4.2 Community Assemblies have been given the function of nominating monies paid under S106 agreements to specific sites in their areas, based on the local knowledge of Councillors and the advice given by Parks and Planning officers. The Central Assembly last considered S106 allocations in January 2012.
- 4.3 There can be a considerable time lapse between the granting of a Planning Application and the receipt of S106 monies, and in some cases the development may never occur and the funds may never appear.
- 4.4 The table below summarises the details of a site where **payment has been received but a site has not yet been allocated**. Members are asked to agree a suitable site allocation.

Ref	Development Site	Proposed Project Site	Value	Status
655	Land at: Filey Lane Sheffield	Broomhall Masterplan There are a number of small sites in Broomhall which are generating small amounts of S106. In order to make best use of these sums, SCC staff have been asked to develop a Masterplan for the Broomhall area, which will improve green routes	£3,640	Awaiting CA site allocation
		within and to/from the area, and set out a development plan for sites which have not yet been improved.		
948	Land at: 80 Malinda Street	Crookes Valley Park/ Ponderosa/Philladelphia	£5,225	Awaiting CA site allocation
	Sheffield	With support from the Assembly, a Masterplan for the Three Parks above has been produced, to guide investment. It was agreed at a previous Assembly Meeting that local S106 funds will be allocated to the Three Parks collectively, with detailed allocation decided by a project group including local Friends Groups and other relevant projects e.g. Sheffield Homes /		

		Living with Nature.		
1038	Land at: 118 Ecclesall Road Sheffield	General Cemetery The General Cemetery is a Grade I Listed landscape, with exciting development plans to improve the site and bring the Non Conformist Chapel back into use, and an active Trust helping to manage the site.	£3,900	Awaiting CA site allocation

4.5 The table below lists the sites where a Planning Application has been granted and a sum of S106 identified. The payment has not yet been received as the developments have not yet started, and a **site has not yet been agreed**. Members are asked to agree the proposed site allocations in this table.

Ref	Development Site	Proposed Project Site	Value	Status
834	Site of: 60 Priestly Street Sheffield	Lowfield or Duchess Road Open Space	£19,050	Awaiting CA site allocation
933	Site of: 9-13 Ashgate Road Sheffield	Botanical Gardens	£11,800	Awaiting CA site allocation
1039	Land at: 32 Wilkinson Street Sheffield	Broomhall Masterplan	£3,610	Awaiting CA site allocation
1040	Land at: Boston Street St. Mary's Gate Sheffield	General Cemetery	£33,735	Awaiting CA site allocation
1075	Site of: Walkley Centre South Road	Ruskin Park	£2,708	Awaiting CA site allocation

5. Financial Implications

There are no additional financial implications at this stage.

6. Legal Implications

Section 106 agreements are made within a strict legal framework. There are no additional legal implications arising from this report.

7. Equality of Opportunity Implications

There are no specific Equality of Opportunity implications.

8. Human Resource Implications

There are no additional human resource implications.

9. Environmental and Sustainability Implications

All schemes funded through S106 are designed to enhance the environment for the residents of new developments, and to provide sustainable sport, play or informal open space provision.

10. Mitigation of Risk

The risks relating to the implementation of the S106 allocations have been considered by the Central Community Assembly Team on advice from the Environmental Planning Team. These risks will be regularly reviewed and monitored by the relevant officers and reported to the Community Assembly.

The main risk is that some of these developments will not take place, especially in the current economic climate, so the sums of S106 will not be received.

11. Alternative Options

In most cases, the open space or project nearest to a residential development is the obvious site to be allocated. In some cases, two alternative sites have been proposed for an agreement, to take into account the unknown timescales for receiving funding.

12. Reasons for Recommendations

Assemblies currently have an agreed role in allocating S106 agreements to suitable sites in the Assembly area. All the proposed sites have been discussed with Parks and Planning colleagues, have tried to take into account current and future site developments, and are also mindful of the views of local groups.

13. Recommendations

That the Central Community Assembly:

- (1) Confirms that it is in agreement with the proposed allocation of Open Space S106 funds to sites as set out in Section 4 of this report.
- (2) Regard having been had to the Sheffield City Strategy and to the relevant Secretary of State's guidance, confirms its belief that the allocation of Section 106 funds as envisaged in this report is likely to achieve the promotion and improvement of the social and environmental well-being of residents of the Central Community Assembly Area.

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SHEFFIELD CITY COUNCIL Central Community Assembly Report

Report of:	Central Community Assembly Manager	
Date:	28 th March 2013	
Subject:	Central Assembly Discretionary Budget 2012/13 – final update	
Author of Report:	Rebecca Maddox Central Community Assembly Manager Rebecca.maddox@sheffield.gov.uk 0114 205 3049	

Summary:

The Central Community Assembly has had a Discretionary Budget in 2012/13 of £221,400. The budget is designed to help implement the Central Assembly Community Plan. Each decision on expenditure has to be made at a public Assembly meeting, or else authority for making decisions has to be delegated by the Assembly at a public meeting to an Officer. In practice, this Officer is the usually Assembly Manager, with the delegated authority being made subject to consultation with the Chair on any proposed decision.

This report provides a final update on the 2012/13 budget, and sets out for information where under spends have been reallocated using Delegated Powers.

Reasons for Recommendations:

While the funding allocations set out in the report have already been made using Delegated Powers, it is important that a complete and transparent record of the budget spend is presented in public, to fulfil the remit of Community Assemblies.

Recommendations:

That the Central Community Assembly:

(1) Notes and welcomes the final funding allocations from the Central Assembly Discretionary Budget during the 2012/13 financial year.

Background Papers:

Category of Report: OPEN

Statutory and Council Policy Checklist

Statutory and Council Policy Checklist		
Financial Implications		
YES Cleared by: Liz Orme		
Legal Implications		
YES Cleared by: Andrew Bullock		
Equality of Opportunity Implications		
YES (Central Community Plan EIA) Cleared by: Phil Reid		
Tackling Health Inequalities Implications		
YES		
Human rights Implications		
NO		
Environmental and Sustainability implications		
YES		
Economic impact		
NO		
Community safety implications		
YES		
Human resources implications		
NO		
Property implications		
NO		
Area(s) affected		
Central Community Assembly area of Sheffield		
Relevant Scrutiny Committee if decision called in		
Safer and Stronger Communities		
Is the item a matter which is reserved for approval by the City Council?		
Press release		
NO NO		
NO INO		

1. Summary

The Central Community Assembly has had a Discretionary Budget in 2012/13 of £221,400. The budget is designed to help implement the Central Assembly Community Plan. Each decision on expenditure has to be made at a public Assembly meeting, or else authority for making decisions has to be delegated by the Assembly at a public meeting to an Officer. In practice, this Officer is the usually Assembly Manager, with the delegated authority being made subject to consultation with the Chair on any proposed decision.

This report provides a final update on the 2012/13 budget, and sets out for information where under spends have been reallocated using Delegated Powers.

2. What does this mean for people within the Central Community Assembly Area?

The allocation of Central Assembly Discretionary Funding ensures activity takes place to address the priorities in the Central Community Assembly Plan, across all four wards in the area.

3. Outcomes and Sustainability

The funding identified in this report will contribute to the delivery of the priorities in the Central Community Assembly Plan, thus benefiting residents in the Central Assembly Area.

The projects and activity within this report are contributing contribute to all five of the key ambitions as indicated in the Sheffield City Strategy 2010-2020 (Sheffield 2020 – Where People Shape the Future) –

- **Distinctive**; using the immense sense of pride local people have in the city and the Central Assembly area to bring local projects forward for funding.
- **Successful**; working with partners at a local level with joint employment and community projects and strategically through our formal partnerships.
- **Inclusive**; support projects that enable all sections of our community to benefit and join in new activities.
- **Vibrant**; support the community and voluntary sector in working to achieve the priorities for the area.
- **Sustainable**; ensure that future generations can enjoy the open spaces in our area and that the Assembly plays a key role in protecting our environment.

The funding also supports the City Council's priorities, values and outcomes as set out in the Corporate Plan 'Standing Up For Sheffield'. In particular:

Priorities

Supporting and protecting communities

Values

- Spend public money wisely
- Long term view
- Enable individuals and communities

Outcomes

- Better Health and Wellbeing
- Safe and Secure Communities

• An Environmentally Responsible City

4. Allocation of the 2012/13 Discretionary Budget

4.1 The Central Assembly Discretionary Budget for 2012/13 is £221,401. This was calculated on an aggregated ward basis, using a £1 per head of population allocation, and then an Index of Deprivation calculation.

Area	ID Allocation	Pop	Total	%
		Allocation	Allocation	
Broomhill	20296	17,386	£37,682	17
Central	46071	30,954	£77,025	35
Hillsborough	28195	19,034	£47,229	21
Walkley	37580	21884	£59,464	27
Central CA	132,143	89258	£221,401	100
Total				

- 4.2 Members chose to allocate £121,401 to area-wide projects, with the remaining £100,000 allocated on the basis of the percentages above.
- 4.3 In addition, the Assembly had £8000 carried forward from the 2011/12 budget, and a returned sum of £2,271 from a previous financial year's youth provision grant, which was added to the Additional Youth Provision allocation.
- 4.4 A full listing of the 2012/13 budget spend was presented to the January 2013 public Assembly Meeting. However, a few items were identified as potential areas for under spend and reallocation, and these are addressed in this report.
- 4.5 Underspent items and agreed reallocation:

Underspent item	Agreed reallocation
NEAT Team /Hortus project	£9750 to be split between:
(£15,000 allocated, £9000 not spent	Sharrow Community Forum –
due to understaffing of teams)	Employability work
Walkley Library Security Gate (£750) Delayed by Libraries Review and switch from Streetforce; now out of time.	Broomhall Forum/Broomhall Centre – Homework Club, Youth Club and Broomhall News. ZEST – funding for youth work. Hillsborough Arena Sports Association – improved fencing
Additional street cleaning in Broomhill	Budget to be allocated to specific clean up
(£5000) and Central Wards (£3000).	areas in the wards in discussion with Members: Broomhill Ward:
	 Springvale/Common Side area; King Edwards School /Glossop Road s Harcourt / Crookesmoor Road. Stalker Lees, Cemetery Avenue Neill Road
	Central Ward : - Shoreham Street
	- Vincent Road/South View Road/ Sharrow Street - Holland Place, Highfield Place, St Barnabas Rd

5. Financial Implications

The Central Assembly has had a £221,401 Discretionary Budget to allocate in 2012/13, to help fulfil the priorities identified in the Central Assembly Plan, plus £8000 of carry-forward and £2,271of returned grant. There are no additional financial implications from this report.

6. Legal Implications

The funds referred to in this report have already been allocated, based on Delegated Powers granted previously to the Assembly Manager and Chair, using the new 'general power of competence' (the 'GPC') conferred on the Council by Section 1(1), Localism Act 2011. Section 1(1) provides that, "A local authority has power to do anything that individuals generally may do." This is clearly a very broad power. It is not, however, carte blanche for the Council to act in any way it pleases. As one example of this, Section 2(1) provides that, "If exercise of a pre-commencement power of a local authority is subject to restrictions, those restrictions apply also to exercise of the general power so far as it is overlapped by the pre-commencement power."

In exercising discretion the Assembly Manager has had regard to the 'Public Sector Equality Duty', and also to the likely effect on, and the need for the Council to do all it reasonably can to prevent, crime and disorder (including behaviour adversely affecting the local environment), substance misuse and re-offending in its area (Section 17, Crime and Disorder Act 1998).

The procurement of any goods, works or services has been undertaken in accordance with all relevant provisions of Sheffield City Council's Constitution including the Council's Contracts Standing Orders and all applicable procurement rules.

7. Equality of Opportunity Implications

In exercising their discretion, the Assembly and Officers exercising delegated powers need to be mindful of the Public Sector Equality Duty contained in Section 149 of the Equality Act 2010. This is the duty to have due regard to the need to:-

- (a) eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under the Act;
- (b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it; and
- (c) foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

This includes having due regard to the need to:-

(a) remove or minimise disadvantages suffered by persons who share a relevant protected characteristic that are connected to that characteristic; and (b) take steps to meet the needs of persons who share a relevant protected characteristic that are different from the needs of persons who do not share it.

Generally speaking Section 158 of the Act permits the Council to take positive action where this is a proportionate means of:-

- (a) enabling or encouraging persons who share a protected characteristic to overcome or minimise a disadvantage connected to that characteristic,
- (b) meeting the needs of persons who share a protected characteristic which are different from the needs of persons who do not share it, or

(c) enabling or encouraging persons who share a protected characteristic to participate in an activity in which participation by persons sharing that characteristic is disproportionately low.

The protected characteristics are age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex, sexual orientation.

The Central Community Assembly Discretionary budget has been allocated to help address a range of needs in the area, as dictated by the Central Community Assembly Plan (which is supported by an Equality Impact Assessment).

8. Human Resource Implications

It is not expected that any additional human resources implications will arise from the allocation of the remaining funds.

9. Environmental and Sustainability Implications

The projects funded have a marginal environmental benefit.

10. Mitigation of Risk

The risks relating to this proposal have been considered by the Central Community Assembly Team. These risks will be regularly reviewed and monitored.

11. Alternative Options

Alternative options for using the budget have been considered, and these have been reported to previous Assembly meetings.

12. Reasons for Recommendations

While the funding allocations set out in the report have already been made using Delegated Powers, it is important that a complete and transparent record of the budget spend is presented in public, to fulfil the remit of Community Assemblies.

13. Recommendations

That the Central Community Assembly:

(1) Notes and welcomes the final funding allocations from the Central Assembly Discretionary Budget during the 2012/13 financial year.

Rebecca Maddox Central Community Assembly Manager



SHEFFIELD CITY COUNCIL Central Community Assembly Report

Report of: Highways Link Manager /Central Community

Assembly Manager

Date: 28th March 2013

Subject: Central Assembly Highways Progress Update

Author of Report: Rebecca Maddox

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Summary:

At the June 21st Central Assembly meeting, the Assembly decided how to allocate their £40,000 Highways budget for 2012/13.

- Speed Indication Device Rotation
- Walkley Traffic Review implementation
- Bundle of yellow lines
- One minor 20mph zone
- PFI-related complementary work / Corporate Funded 20mph Zone

This report gives a further update on the schemes chosen and the progress made.

The report also gives an update on the corporately-funded 20mph zone chosen by the Central Assembly.

Reasons for Recommendations:

The purpose of the Highways Budget is to respond to local requests for Highways improvements. Traffic and Parking is one of the Central Assembly Community Plan priorities.

The 2012/13 budget of £40,000 only allowed for small schemes to be implemented in this financial year, but the report gives a progress update on the schemes chosen.

Recommendations:

That the Central Community Assembly:

(1) Notes the progress made on the chosen Highways Small Schemes for 2012/13 and the emerging influence of the Streets Ahead programme of highway maintenance treatment.

Background Papers:

Category of Report: OPEN

Statutory and Council Policy Checklist

Statutory and Council Policy Checklist		
Financial Implications		
NO - Cleared by: Mathew Bullock 25-02-2013		
Legal Implications		
Cleared by: Debora Eaton 26-02-2013		
Equality of Opportunity Implications		
NO		
Tackling Health Inequalities Implications		
NO		
Human rights Implications		
NO		
Environmental and Sustainability implications		
YES		
Economic impact		
NO		
Community safety implications		
NO		
Human resources implications		
NO		
Property implications		
NO		
Area(s) affected		
Central Community Assembly area of Sheffield		
Relevant Scrutiny Committee if decision called in		
Safer and Stronger Communities		
Is the item a matter which is reserved for approval by the City Council?		
NO		
Press release		

1. Summary

At the June 21st Central Assembly meeting, the Assembly decided how to allocate their £40,000 Highways budget for 2012/13.

- Speed Indication Device Rotation
- Walkley Traffic Review implementation
- Bundle of yellow lines
- One minor 20mph zone Winn Gardens
- PFI-related complementary work

This report gives a further update on the schemes chosen and the progress made

The report also gives an update on the corporately-funded 20mph zone chosen by the Central Assembly.

2. What does this mean for people within the Central Community Assembly Area?

The allocation of £40,000 for small Highways works on behalf of the Central Community Assembly allows some of the issues and priorities of local people to be addressed. The Highways projects referred to in this report will allow 12 sites to be visited by a Speed Indication Device; will see parking improvements on South Road; allow a number of double yellow line schemes to go forward; the implementation of a 20mph zone on Winn Gardens; and allow the Assembly to capitalise on PFI works in making minor improvements in a timely and economical fashion.

3. Outcomes and Sustainability

The funding identified in this report will contribute to the delivery of one of the priorities in the Central Community Assembly Plan – Traffic and Parking - thus benefiting residents in the Central Assembly Area.

The funding also supports the City Council's priorities, values and outcomes as set out in the Corporate Plan 'Standing Up For Sheffield'. In particular:

Priorities

Supporting and protecting communities

Values

- Spend public money wisely
- Enable individuals and communities

Outcomes

A Great Place to Live

4. Information Update

4.1 In the current financial year 2012/13, the Highways Budget allocation to each Assembly is £40,000, with £2000 of under-spend carried forward from last year. At the June 21st Assembly meeting, Members chose to allocate these funds as follows:

Project	Sum
a. Speed Indication Device (SID) rotation	£ 2664 plus £2075
	for 5 new sites
b. Walkley Traffic Review - implementation	£12,500
c. 'Bundle' of yellow lines with one Traffic Regulation	Up to £10,000
Order	
d. Minor 20mph scheme works (Winn Gardens as	£ 5000
first priority, any balance to Hanover)	
e. PFI-related work e.g. tactile paved crossings	Up to £ 9,500,
	£41,739

The exact cost for each project may still vary (within an overall budget of £42,000), taking into account the need for commuted (ongoing maintenance) sums where appropriate and the movement from budget estimates to detailed estimates.

4.2 This means that Highways resources were fully allocated for the current financial year. If members of the public make requests for additional Highways works, e.g. dropped kerbs, yellow lines, traffic calming, these will be placed on the Small Highways Request list for consideration in future years, or for future incorporation, if appropriate, into Streets Ahead work.

4.3 a. Update on SID rotation

The Assembly has purchased 2 Speed Indication Devices (SIDs), which can each be sited at 6 locations throughout the year on an 8-week rotation cycle.

The sites agreed for 2012/13 are:

- Manchester Road.
- Howard Road
- Walkley Bank Road
- Crookesmoor Road
- Harcourt Road
- Wadsley Lane

At the time of writing this update report, the SID's are located at Manchester Road but the units are programmed to be moved to Howard Road and Walkley Bank Road on the 11th January, 2013.

4.3 b. Walkley Traffic Review Implementation

Last year, the Assembly sponsored a Traffic Review in Walkley, and over 250 people commented on how the traffic situation could be improved.

Many different issues were raised, the most frequent being parking on South Road. Currently, a single yellow line prevents parking at peak times (i.e. 8am-9.30am, and 4.30pm-6.30pm) along the majority of South Road, limiting the ability of people to use their local shops. At the June Assembly meeting, the Central Community Assembly approved a sum of £12,500 to make some changes, and a scheme has therefore been developed to try and make it easier to park on South Road, without affecting traffic flows.

The proposed scheme focuses on improving parking availability on South Road, between Walkley Lane and Greenhow Street. Parking would be allowed at all times, but only in those places where the road is wide enough for a parked car, and for two vehicles to pass each other. This principle should ensure that traffic still moves smoothly at peak times. Officers are consulting on whether a short stay parking limit should be introduced on South Road, to make it easier for shoppers to park, but it is not intended that pay and display would be introduced.

Another frequent request was for junctions along South Road to be kept clear of parked cars. As part of the proposal, new double yellow lines would be installed around each junction, again between Walkley Lane and Greenhow Street. Loading and unloading would still be permitted (where currently allowed) on double yellow lines.

The scheme would mean that over 22 parking spaces would now be available at peak times, between Walkley Lane and Greenhow Street. An Advanced Stop Lane would be installed at the junction with Walkley Lane. Requested by cyclists during the consultation, this would help cyclists to get to the front of the queue and cross the junction more safely. See Map A below.

There are also some additional proposals for new yellow lines at some junctions around Walkley.

As South Road is scheduled as a Streets Ahead zone in early 2013, it was possible to link in with this scheme and improve the pedestrian crossing signals on South Road near the bottom of Greenhow Street, Now this preparatory work has been completed this will allow the re-instatement of the currently banned right turn as part of either the Wisewood Zone Streets Ahead treatment or the Walkley Residential Zone treatment which is currently programmed to start in Autumn, 2013.

Unfortunately, the limited funding available means the scheme could not address many of the other issues raised, such as extending the lay-by near to Greenhow Street, or providing better crossing facilities near to Fulton Road. However, all suggestions will be kept on file and may be progressed if funding can be found in future.

Highways staff considered all comments and suggestions made at the public meeting and prepared a Traffic Regulation Order to introduce the waiting restrictions in the general area. The order was published in Autumn 2012 and a limited number of objections were received.

Discussions have since taken place with the objectors and local members and a final agreed scheme. The revised proposals were finally confirmed to the objectors who, in response removed their original objections. The order was made under seal in January 2013 and the restrictions have been confirmed to the Streets Ahead provider in advance of the zone treatment.

It is intended to incorporate the additional works within the proposed Wisewood Zone treatment but if that immediate deadline cannot be accommodated, it will be possible to add the additional works to the proposed treatment of the Walkley Residential Zone which is planned to take place in the Autumn of 2013.

4.3 c. 'Bundle' of yellow lines with one Traffic Regulation Order

Members prioritised the following 8 requests (two per ward) on the understanding that not all may be funded this year; but if they cannot be completed this year, they would be top priority next year for completion.

Central Ward	Broomhill Ward	Walkley Ward	Hillsborough Ward
Glover Rd Lancaster St.	Burns Road Chesterwood Drive.	Palm Street Orchard Road	Proctor Place Ben Lane, either side of junction with Laird Avenue

Following a petition presented to the September 2012 Assembly Meeting regarding parking problems on Welbeck Road / Fern Road, this location has been added to the sites above, to give 9 in total.

The draft Traffic Regulation Order for these yellow lines was prepared by the Traffic Regulations Group in February 2013. The traffic regulation order was advertised on Friday 1st March and will be concluded on the 22nd March 2013. The two month delay in advertising the order resulted from prioritising the Walkley Traffic review to respond and be part of the Wisewood Zone treatment.

If no objections to the Order are received, the restrictions will immediately be the subject of a works order to the Streets Ahead provider. (Amey)

If objections are received then the traffic regulation process will be extended by a further 3 months to allow time to deal with any objections.

4.3 d. Winn Gardens 20mph

Members agreed to allocate £5000 to minor 20mph scheme works; to agree to prioritise the Winn Gardens scheme for installation; and to request officers to manage the Winn Gardens scheme as economically as possible, with any under-spend to be re-allocated to other Assembly schemes.

The scheme is now with the Streets Ahead provider to carry out detailed design on what is essentially a signing and lining scheme, This design work is taking place at the same time that the required Traffic Regulation Order was prepared and advertised to complete all the works in the shortest possible time period.

The Traffic Regulation Order was advertised on the 8th February, 2013 and the period for objections to be made will conclude on the 8th March 2013.

A provisional construction start date is envisaged in Q3 or Q4 to allow sufficient time to respond and deal with any objections received to the making of the speed limit order.

4.3 e. Streets Ahead -related work

The Assembly can maximise PFI benefits by adapting to the Streets Ahead zone programme, and our order and priority for works will need to come directly from that programme. Indeed, this prioritisation has been demonstrated in prioritising the Walkley traffic review traffic regulation orders

Initial inspections have already been made in the South East Central zone and 70 opportunities to make small scale accessibility improvements have been identified but not estimated. As part of the inspection process, the Central Assembly small scheme request list was consulted to identify the small scheme requests within the zone treatment area.

The list of opportunities has now been passed to the Streets Ahead provider to determine which improvements are already included within the planned core works and which are additional improvements that can be afforded from the nominal zone budget.

The zone budget construction allowance for the opportunities has now been confirmed as £25,000 per zone and the cost of the identified opportunities to be constructed will depend on the estimated prices received for the construction of them.

Inspections have already been completed within the Effingham and South East Central zones. The Walkley Zone inspection has not yet taken place.

The remaining inspections are required to be completed ready for pricing by the end of March 2013 and this requirement allows only a minimal amount of time for consultation and final agreement.

4.4 Corporately-funded 20mph zone.

Each Assembly area has been offered a corporately-funded 20mph zone in their area. There was a very tight timescale for deciding on zones for approval by Cabinet Highways Committee, allowing for very restricted public consultation. Members chose a zone based on accident statistics, and the opportunity to link with an existing and proposed new zone to increase the impact of the improvements.

The decision to construct corporate 20 mph zones was reported at Cabinet Highways Report Committee on September 13th 2012.

The full report can be found on the Council website at:

http://meetings.sheffield.gov.uk/council-meetings/cabinet-highways-committee/agendas-2012/agenda-13th-september-2012

Elected members have expressed a desire to extend the limits of the Walkley 20 mph zone to include the Steelbank area. This extension of the zone is clearly desirable and will help to provide a more comprehensive treatment of the area.

It is estimated that the price to extend the limit of the zone to include Steelbank will cost an additional £11,500 which is in excess of the budget sum of £9,500 which was originally allocated for "PFI Opportunities".

However, given the obvious need to provide a coherent and legible zone limit it is recommended that the Assembly commit to the inclusion of the Steelbank extension and that Officers manage the overall budget to allow the inclusion of the Steelbank area. An internal transfer of funds has now been arranged.

The PFI Opportunities budget is now being funded centrally and the current zone allowance is between £25,000 (minimum) and £30,000 (maximum) depending on the number of zones that are treated in the year.

This central provision of funding has allowed the original Assembly PFI Opportunities budget to be re-directed to the extension of the Assembly's chosen 20mph zone which is to be funded from central resources.

5. Financial Implications

The Central Assembly has a £40,000 Highways Budget in 2012/13, to help fulfil the priorities identified in the Central Assembly Plan, plus a carry-forward of £2000. These sums have been allocated as set out in 4.1 above. There are no additional financial implications within this report.

All schemes will include an appropriate sum to cover commuted (future maintenance) costs where required.

6. Legal Implications

The Council, as the Highways Authority for Sheffield, has the powers under Part V of the Highways Act 1980 to implement the improvements requested in this report.

This funding is allocated from the Local Transport Plan budget and as such all projects using this funding will need to comply with the aims and objectives of the Local Transport Plan.

7. Equality of Opportunity Implications

The Central Community Assembly Highways budget is being applied across the Assembly area, with measures which will benefit all parts of the community, including pedestrians, public transport users, car users and those with limited mobility.

8. Human Resource Implications

There are no specific human resource implications for the Council as a result of the allocation of this funding.

9. Environmental and Sustainability Implications

The proposals in this report promote responsible driving and pedestrian safety.

10. Mitigation of Risk

The risks relating to this proposal have been considered by the Central Community Assembly Team and Highways Officers. These risks will be regularly reviewed and monitored.

11. Alternative Options

No alternative options have been considered, as this report provides an update on decisions previously made.

12. Reasons for Recommendations

The purpose of the Highways Budget is to respond to local requests for Highways improvements. Traffic and Parking is one of the Central Assembly Community Plan priorities.

The 2012/13 budget of £40,000 only allowed for small schemes to be implemented in this financial year, but the report gives a progress update on the schemes chosen and provides target implementation dates.

13. Recommendations

That the Central Community Assembly:

(1) Notes the progress made on the chosen Highways Small Schemes for 2012/13 and the emerging influence of the Streets Ahead programme of highway maintenance treatment.